

Message Text

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ACTION AID-59

INFO OCT-01 AF-10 EUR-12 IO-13 ISO-00 HA-05 EB-08
COME-00 L-03 H-01 OMB-01 PM-05 NSC-05 SP-02
SS-15 CIAE-00 DODE-00 INR-10 NSAE-00 PA-01 ICA-11
TRSE-00 FDRE-00 /162 W
-----043247 191705Z /46

R 181847Z MAY 78
FM AMEMBASSY BONN
TO SECSTATE WASHDC 8663
INFO AMEMBASSY GABORONE
AMEMBASSY MBABANE
AMCONSUL MASERU
AMEMBASSY LUSAKA
AMEMBASSY LILONGWE
AMEMBASSY MAPUTO
AMEMBASSY PRETORIA
AMEMBASSY NAIROBI
AMEMBASSY ROME
AMEMBASSY THE HAGUE
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY OTTAWA
AMEMBASSY STOCKHOLM
USMISSION GENEVA

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E. O. 11652: N/A
TAGS: EAID, GW
SUBJ: SOUTHERN AFRICA DEVELOPMENT ANALYSIS (SADAP)

REF: STATE 88256

1. SADAP COORDINATOR COMPLETED CONSULTATIONS MAY 17
WITH GERMAN MINISTRIES OF FOREIGN AFFAIRS AND ECONOMIC
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COOPERATION. THE BACKGROUND, PURPOSE AND OBJECTIVES
OF SADAP WERE EXPLAINED AND A PROMISE OF CLOSE
COOPERATION FROM THE GERMAN GOVERNMENT WAS RECEIVED.
IN SPECIFIC TERMS THE IMPORTANT RESULTS OF CONSULTATIONS
HERE WERE AS FOLLOWS:

A. THE FRG SHARES U.S. CONCERN FOR DEVELOPING

A MORE COMPREHENSIVE FRAMEWORK FOR BOTH NATIONAL AND REGIONAL DEVELOPMENT POLICIES IN SOUTHERN AFRICA. THEY WILL BE MOST INTERESTED IN THE RESULTS AND WILL ASSIST BY PROVIDING STUDIES AND DOCUMENTS COMPLETED HERE AND BY NAMING ONE OR TWO INDIVIDUALS WHO COULD PARTICIPATE IN ANY SEMINARS OR WORKING SESSIONS THAT MIGHT EVENTUALLY BE ORGANIZED, IN WASHINGTON OR ELSEWHERE.

B. AS REGARDS RECENT OR ONGOING STUDIES, THE MINISTRY OF ECONOMIC COOPERATION HAS FINANCED STUDIES ON ZIMBABWE AND NAMIBIA THROUGH THE BERLIN BASED GERMAN DEVELOPMENT INSTITUTE. FINAL COPIES OF STUDIES HAVE BEEN PASSED TO STACY. IN ADDITION, INDIVIDUAL SECTOR WORK ON NAMIBIA IS JUST STARTING, HOWEVER, FRG OFFICIALS AGREED THAT RESULTS OF MAY 22-26 LUSAKA MEETING ON NAMIBIA SHOULD BE ASSESSED PRIOR TO ANY FURTHER SECTOR STUDY ON THEIR PART AND THAT THEIR GDI NAMIBIA PROJECT CHIEF, DR. WALLNER, SHOULD DEVELOP HIS SECTOR PAPERS IN CLOSE COLLABORATION WITH SADAP CONSULTANTS. RELATED STUDIES COMPLETED ON ANGOLA, MOZAMBIQUE AND REGIONAL IMPACT OF ANY INTERNATIONAL SANCTIONS AGAINST SOUTH AFRICA WILL BE PASSED
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TO EMBASSY TO BE FORWARDED TO SADAP. ZIMBABWE STUDIES, ALTHOUGH STARTED AT THE REQUEST OF JOSHUA N'KOMO AFTER MEETING WITH FORMER MINISTER SCHLEI LAST YEAR HAVE NOT BEEN OFFICIALLY PASSED TO THE PATRIOTIC FRONT AND NO FOLLOW-UP WORK IS PLANNED FOR THE MOMENT. THIS STUDY WAS DONE WITH THE ASSISTANCE OF THREE ECONOMISTS NAMED BY THE PATRIOTIC FRONT ONE OF WHICH WAS JACOB MOYO AT UNIVERSITY OF BOTSWANA.

C. FRG OFFICIALS AGREED THAT SADAP SHOULD BE VIEWED AS FIRST PHASE ONLY AND SAW GREAT UTILITY IN SOME MECHANISM OR PROCESS WHEREBY SOUTHERN AFRICA COUNTRIES (AS A GROUP) MIGHT REVIEW WITH MAJOR DONORS (AS A GROUP) LONGER TERM PLANS, PROSPECTS AND POLICIES IN SPECIFIC SECTORS WHERE REGIONAL PROBLEM SOLVING IS ESSENTIAL I.E. TRANSPORT, TRADE, MANPOWER. THEY EMPHASIZED, HOWEVER, THAT ANY SUCH PROCESS MUST BE INFORMAL IN NATURE, NOT INTENDED TO ESTABLISH ANY NEW INSTITUTIONS AND

ABOVE ALL NOT LEAD TO ANY PROPOSALS FOR MORE
FORMALIZED FUNDS OR RESOURCE PLEDGING.

D. FRG ASSISTANCE TO SOUTHERN AFRICA WILL
CONTINUE IN THE RANGE OF DM 200 MILLION ANNUALLY.
HOWEVER, ONCE POLITICAL TRANSITION AND LIFTING
OF SANCTIONS HAS OCCURRED IN ZIMBABWE AND NAMIBIA
AND PENDING ACCEPTANCE BY MOZAMBIQUE OF QUOTE

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BERLIN CLAUSE UNQUOTE WHICH INCLUDED IN THEIR
AID AGREEMENT, LEVELS TO THE REGION COULD

INCREASE CONSIDERABLY. IN THIS REGARD FRG
WOULD BE INTERESTED IN CONSIDERING CO-FINANCING
WITH U.S. AND APPARENTLY SHARE OUR CONCERN THAT
SOLUTIONS TO LONGER TERM PROBLEMS IN SOUTHERN
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AFRICA WILL REQUIRE LARGER UNIT PROGRAMS OF A
MULTI-DONOR NATURE. THEY ARE CONCERNED THAT
PROBLEMS MAY TURN OUT TO BE INTRACTABLE WITHOUT
RESOLUTION OF TRANSPORT AND COMMUNICATION
DIFFICULTIES AND THAT CURRENT U.S. LEGISLATION
IS TOO RESTRICTIVE TO PERMIT MULTI-DONOR FINANCING
ON THE UNAVOIDABLE NEEDS IN INFRASTRUCTURE.

E. AT LEAST ONE OFFICIAL EXPRESSED GREAT
CONCERN OVER NUMBERS OF SOUTHERN AFRICANS,
PARTICULARLY SOUTH AFRICA REFUGEES, RECEIVING
TRAINING IN SOVIET UNION OR EASTERN EUROPE. HE
CITED FIGURE OF 28,000. HE SUGGESTED THAT WEST
COLLECTIVELY MUST DO A MUCH BETTER JOB IN
PROVIDING WESTERN OPTIONS FOR EDUCATION.

2. SADAP COORDINATOR AGREED TO FORWARD REVISED WORK
PLAN TO THE FRG ALONG WITH COUNTRY STUDIES COMPLETED
LAST YEAR. PENDING RECEIPT OF THESE AND INDICATION
OF TIMING FRG WOULD NAME IN HOUSE PERSONS OR
CONSULTANTS TO WORK WITH SADAP TEAM. EMBASSY WILL
FOLLOW UP TO OBTAIN DOCUMENTS PROMISED PARA 1B ABOVE.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DEVELOPMENT PROGRAMS
Control Number: n/a
Copy: SINGLE
Draft Date: 18 may 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978BONN09158
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780211-0759
Format: TEL
From: BONN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780546/aaaabmyp.tel
Line Count: 203
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 22d6309b-c288-dd11-92da-001cc4696bcc
Office: ACTION AID
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 78 STATE 88256
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 03 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2655926
Secure: OPEN
Status: NATIVE
Subject: SOUTHERN AFRICA DEVELOPMENT ANALYSIS (SADAP)
TAGS: EAID, GE, XJ, SADAP, SOUTHERN AFRICA DEVEL ANALYSIS
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/22d6309b-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014